

Message Text

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ORIGIN ACDA-10

INFO OCT-01 AF-08 EUR-12 EA-07 IO-13 ISO-00 PM-04 OES-06
SP-02 ERDA-05 SS-15 CIAE-00 INR-07 L-03 NSAE-00
NSC-05 EB-08 NRC-05 DODE-00 INRE-00 NSCE-00 SSO-00
FEA-01 /112 R

DRAFTED BY ACDA:RWILLIAMSON:JMM
APPROVED BY PM/NPO:LVNOSENZO
OES - MR. DEVINE
S/P - MR. KAHAN
EUR - MR.LAASE
ACDA - MR. VAN DOREN
IO/SCT - MS. JILLSON
ERDA - MR. BOWEN(SUBS)
S/S - MR. ORTIZ
T - MR. MCGAFFIGAN

-----320003Z 129833 /70

O R 312309Z JAN 77
FM SECSTATE WASHDC
TO USMISSION IAEA VIENNA IMMEDIATE
INFO AMEMBASSY BERN
AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY STOCKHOLM
AMEMBASSY TOKYO
AMEMBASSY WARSAW
AMEMBASSY PRETORIA

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C O N F I D E N T I A L STATE 021597

E.O. 11652:GDS

TAGS: ENRG, PARM, TECH, IAEA

SUBJECT:INSTRUCTIONS FOR FEBRUARY 2 MEETING OF ZANGGER

COMMITTEE

REF: (A) IAEA VIENNA 0670 (NOTAL), (B) STATE 017574 (NOTAL)
(C) STATE 8865

1. FOLLOWING IS GUIDANCE FOR THE MISSION FOR ITS PARTICIPATION IN FEBRUARY 2 ZANGGER COMMITTEE MEETING.

2. MAJOR U S GOAL IN COMMITTEE MEETING IS OBTAINING AGREEMENT ON AMENDING ZANGGER COMMITTEE TRIGGER LIST TO CONFORM TO SUPPLIERS' "HARDWARE" TRIGGER LIST (I.E., PART A OF TRIGGER LIST).

3. SECOND US GOAL IS TO OBTAIN CONSENSUS ON TRIGGERING SAFEGUARDS BY TECHNOLOGY TRANSFER. IN THAT REGARD, DEPARTMENT AGREES WITH CONCERNS EXPRESSED BY MISSION IN REF (A). HOWEVER, IF CONSENSUS IS POSSIBLE, IT IS WORTH ACHIEVING. ACCORDINGLY, YOU SHOULD SUPPORT CANADIAN EFFORTS INITIALLY. IF CONSENSUS DOES NOT APPEAR POSSIBLE, OR WOULD BE ACHIEVED ONLY AT COST OF STRAINED RELATIONS AND/OR REDUCED SUPPORT FOR ZANGGER COMMITTEE BY THOSE PARTICIPATING GOVERNMENTS NOT YET IN SUPPLIERS' GROUP, OR IF THIS ISSUE PROVES TO BE CONTENTIOUS FOR THE SWISS, YOU SHOULD SUPPORT UK

SUGGESTION TO DEFER THE QUESTION UNTIL THE NEXT MEETING OF THE GROUP. DEPARTMENT RECOMMENDS YOU CONSULT WITH CANADIANS AND BRITISH PRIOR TO THE MEETING AND INFORM THEM OF YOUR INSTRUCTIONS. DEPARTMENT HAS INFORMED BOTH GOVERNMENTS OF US POSITION THROUGH WASHINGTON EMBASSIES.

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4. DEPARTMENT BELIEVES ZANGGER COMMITTEE SHOULD ALSO EXPLORE THE CONCEPT OF HOLDING PERIODIC TECHNICAL COMMITTEE MEETINGS TO REVIEW THE "HARDWARE" TRIGGER LIST FOR POSSIBLE ADDITIONS. THE SUPPLIERS WORKING GROUP WHICH DREW UP THE SUPPLIER TRIGGER LIST IN DECEMBER 1975 RECOGNIZED THAT A NEED FOR REFINING AND IMPROVING THE LIST MIGHT ARISE, AND SOME OBVIOUS ADDITIONS WOULD INCLUDE HAFNIUM-FREE ZIRCONIUM METAL NOT IN ZIRCOLLOY TUBE FORM. MISSION IS REQUESTED TO RAISE THIS SUBJECT WITH OTHER PARTICIPANTS, AND IF THEY PROVE RECEPTIVE, ENCOURAGE DISCUSSION OF POSSIBLE TIME FRAME FOR FIRST TECHNICAL COMMITTEE MEETING.

5. US ALSO SEEKS CONTINUATION OF ZANGGER COMMITTEE ALONG WITH A POSITIVE APPROACH TO FURTHER EXPANSION OF ITS MEMBERSHIP. SUCH EXPANSION COULD INCLUDE OTHER INTERESTED NPT PARTIES, AND EVEN PERHAPS NON-PARTIES SUCH AS SPAIN AND SOUTH AFRICA WHICH ARE ALREADY SUPPLIERS OR POTENTIAL SUPPLIERS. WE RECOGNIZE, HOWEVER, THAT MEMBERSHIP BY NON-

NPT PARTIES OR SIGNATORIES PRESENTS A PROBLEM IN LIGHT OF THE ZANGGER COMMITTEE'S CHARTER TO CARRY OUT ARTICLE III-2 OF THE TREATY. ADDITIONALLY, SOUTH AFRICA PRESENTS A MAJOR POLITICAL PROBLEM. CLEARLY, WE DO NOT WISH TO SEE A MAJOR DISPUTE ARISE ON THE QUESTION OF SOUTH AFRICA'S PARTICIPATION. ACCORDINGLY, YOU MAY WISH TO RAISE THIS ASPECT IN ADVANCE WITH BOTH THE SOVIETS AND UK, AND ENCOURAGE CONSIDERATION OF LESS FORMAL ARRANGEMENTS FOR PROBLEM COUNTRIES. AT A MINIMUM, WE HOPE NO ACTION WOULD BE TAKEN WHICH WOULD UNDERMINE SOUTH AFRICA'S EXISTING OBSERVER STATUS, OR FORECLOSE THE POSSIBILITIES OF BRINGING SOUTH AFRICA'S FUTURE EXPORTS UNDER SOME KIND OF INTERNATIONAL CONTROL.

6. FINALLY, WHILE SUPPORTING EXPANSION OF GROUP TO NEAR-TERM POTENTIAL SUPPLIERS, YOU SHOULD RESIST EXPANDING GROUP TO INCLUDE RECIPIENTS. UK HAD SUGGESTED THIS IN CONFIDENTIAL

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A DEMARCHE ON HOW TO HANDLE SOUTH AFRICA (REF C) AS A WAY TO IMPROVE NORTH-SOUTH DIALOGUE. WE VIEW THIS, HOWEVER, AS INTRODUCING DEVISIVE ELEMENTS INTO ZANGGER WHICH COULD UNDERMINE THE EXPRESSED PURPOSE OF THE GROUP, I.E., TO PROMOTE CONFORMANCE BY SUPPLIERS WITH ARTICLE III.2 OF TREATY.
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